

1 **Introduction and Purpose of Testimony**

2 **Q. Please state your name, business address and position with PacifiCorp dba**  
3 **Rocky Mountain Power (“Company”).**

4 A. My name is Chad A. Teply. My business address is 1407 West North Temple, Suite  
5 210, Salt Lake City, Utah. My position is vice president of resource development  
6 and construction for PacifiCorp Energy. I report to the president of PacifiCorp  
7 Energy. Both Rocky Mountain Power and PacifiCorp Energy are divisions of  
8 PacifiCorp.

9 **Q. Please describe your education and business experience.**

10 A. I have a Bachelor of Science Degree in Mechanical Engineering from South Dakota  
11 State University. I joined MidAmerican Energy Company in November 1999 and  
12 held positions of increasing responsibility within the generation organization,  
13 including project manager for the 790-megawatt Walter Scott Jr. Energy Center  
14 Unit 4 completed in June 2007. In April 2008, I moved to Northern Natural Gas  
15 Company as senior director of engineering. In February 2009, I joined PacifiCorp  
16 as vice president of resource development and construction, at PacifiCorp Energy.  
17 In this role, I have responsibility for development and execution of major resource  
18 additions and major environmental projects.

19 **Q. What is the purpose of your testimony?**

20 A. The purpose of my testimony is to provide the Commission with information  
21 regarding proposed capital investments in emissions control equipment, namely  
22 selective catalytic reduction (“SCR”) systems, at the Company’s Jim Bridger Units  
23 3 and 4 facilities in support of the Company’s Request for Approval (the “Request”)

24 of those investments. My testimony also discusses the Company's long-term  
25 emissions control plan.

26 **Q. Please summarize the results of the economic analyses performed on the**  
27 **environmental investments.**

28 A. As further discussed by Company witness Mr. Rick T. Link in the Docket, the base  
29 case results of the Company's economic analyses show a [REDACTED] present  
30 value revenue requirement differential ("PVRR(d)") favorable to investment in the  
31 emissions control investments that are the subject of the Request, namely SCR  
32 systems, and other incremental environmental compliance projects required to  
33 continue operating Jim Bridger Units 3 and 4 as coal-fueled assets. Mr. Link's  
34 testimony and exhibits support the economic analyses completed in support of the  
35 Request.

36 **Q. Please summarize the topics your testimony addresses.**

37 A. My testimony addresses the following:

- 38 1. the reason why the Company is filing the Request;
- 39 2. the need for the proposed emissions control equipment;
- 40 3. the alternatives considered;
- 41 4. the drivers, risks and planning processes associated with the Company's  
42 long-term emissions control plan; and
- 43 5. why the proposed emissions control investments are in the best interest  
44 of customers and in the best interest of the state of Utah.

45 **Q. Has the Company filed a similar application in Wyoming in support of these**  
46 **same proposed investments?**

47 A. Yes. The Company has recently filed an application for public convenience and  
48 necessity (“CPCN”) with the Wyoming Public Service Commission. That  
49 application was filed in accordance with paragraph 13.b of the Stipulation and  
50 Agreement (“Stipulation”) approved by the Wyoming Public Service Commission  
51 in Docket 20000-384-ER-10 as it pertains to Major Plant Investments:  
52 Environmental Projects (Stipulation Article 13.b).

53 **Q. Which Rules apply to this Request?**

54 A. Utah Admin. Code R746-440 applies to this Request. The information required by  
55 this Rule is found in the exhibits to my testimony described below and the  
56 testimony of Mr. Link.

57 **Q. What exhibits are provided in support of your testimony?**

58 A. The following exhibits are provided in support of my testimony:

- 59 • Confidential Exhibit RMP\_\_\_(CAT-1) – including associated exhibit subparts:
- 60 ○ Confidential Exhibit RMP\_\_\_(CAT-1.1) – EPC Contract Technical  
61 Specification B-6964, including Appendix 1: Conceptual Design  
62 Drawings, February 1, 2012, Bid Issue
- 63 ○ Confidential Exhibit RMP\_\_\_(CAT-1.2) – Initial Capital Cost  
64 Estimates
- 65 ○ Confidential Exhibit RMP\_\_\_(CAT-1.3) – Incremental Operational and  
66 Maintenance and Ongoing Capital Costs
- 67 • Exhibit RMP\_\_\_(CAT-2) – including associated exhibit subparts:

- 68                   ○ Exhibit RMP\_\_\_(CAT-2.1) – Jim Bridger Plant Property Ownership
- 69                   Key Plan
- 70                   ○ Exhibit RMP\_\_\_(CAT-2.2) – Surrounding Site Information
- 71                   ○ Exhibit RMP\_\_\_(CAT-2.3) – Permits
- 72                   ● Exhibit RMP\_\_\_(CAT-3) – including associated exhibit subparts:
- 73                   ○ Exhibit RMP\_\_\_(CAT-3.1) – Soil Engineering and Geologic
- 74                   Investigations for Jim Bridger Power Plant, Woodward-Clyde and
- 75                   Associates, Volumes I, II and III, September 30, 1970
- 76                   ○ Exhibit RMP\_\_\_(CAT-3.2) – Jim Bridger Power Plant
- 77                   Geology/Hydrogeology
- 78                   ○ Exhibit RMP\_\_\_(CAT-3.3) – Operating Mineral Deposits
- 79                   ○ Exhibit RMP\_\_\_(CAT-3.4) – Topography of Site and Surrounding Area
- 80                   ● Confidential Exhibit RMP\_\_\_(CAT-4) – including associated exhibit subparts:
- 81                   ○ Exhibit RMP\_\_\_(CAT-4.1) – Overview of PacifiCorp’s Environmental
- 82                   Control Plan
- 83                   ○ Exhibit RMP\_\_\_(CAT-4.2) – Known Regulatory Drivers and
- 84                   Environmental Projects
- 85                   ○ Exhibit RMP\_\_\_(CAT-4.3) – Mercury and Air Toxics Standards
- 86                   Projects
- 87                   ○ Exhibit RMP\_\_\_(CAT-4.4) – Coal Combustion Residuals Projects
- 88                   ○ Exhibit RMP\_\_\_(CAT-4.5) – Potential Impacts of Environmental
- 89                   Regulation on the U.S. Generation Fleet
- 90                   ○ Exhibit RMP\_\_\_(CAT-4.6) – Jim Bridger Units 3 and 4 Projected

91 Emissions Reductions

- 92 • Exhibit RMP\_\_\_(CAT-5) – Resolution on the Role of State Regulatory Policies
- 93 in the Development of Federal Environmental Regulations
- 94 • Confidential Exhibit RMP\_\_\_(CAT-6) – 2011 Integrated Resource Plan
- 95 Supplemental Coal Replacement Study, September 21, 2011
- 96 • Confidential Exhibit RMP\_\_\_(CAT-7) – 2011 Integrated Resource Plan
- 97 Update, March 30, 2012
- 98 • Confidential Exhibit RMP\_\_\_(CAT-8) – Major Contracts
- 99 • Confidential Exhibit RMP\_\_\_(CAT-9) – Template Turnkey Contract for
- 100 Engineering, Procurement and Construction Services For Selective Catalytic
- 101 Reduction System Project for Jim Bridger Plant Units 3 and 4, Revision: RFP
- 102 Version – PAC Rev. 2-17-2012.

103 **Background Information and Basis for the Projects**

104 **Q. Did the Company recently seek authorization in Wyoming, similar to this**

105 **Request, for SCR and baghouse systems to be installed at the Company’s**

106 **Naughton Unit 3?**

107 A. Yes. The Company filed a similar CPCN application for SCR and baghouse

108 systems to be installed at the Naughton Unit 3 in Wyoming. That docket is

109 Wyoming Docket No. 20000-400-EA-11 (Record No. 12953). Ultimately,

110 however, given that project’s particular economics, the Company withdrew that

111 application and is instead pursuing natural gas conversion of that unit.

112 **Q. What are the key drivers that result in a recommendation to invest in**

113 **emissions control equipment at Jim Bridger Units 3 and 4, versus pursuing gas**

114 **conversion as proposed for Naughton Unit 3?**

115 A. The key drivers resulting in a different decision are:

116 1. There is a significant difference in capital investment costs associated  
117 with the required emissions control retrofit projects for Jim Bridger  
118 Units 3 and 4. Significantly, the cost on a dollars per kilowatt basis is  
119 approximately half of that required for the Naughton Unit 3 retrofits  
120 because of the lack of baghouse requirements for Jim Bridger Units 3  
121 and 4 and the larger generation capacity of the Jim Bridger units.

122 2. There are also differences in levelized annual operating costs and run-  
123 rate capital costs between the individual units. The differences in  
124 ongoing costs between gas conversion and continued coal operation for  
125 Naughton Unit 3 as compared to Jim Bridger Units 3 and 4 are primarily  
126 driven by lower operational and maintenance costs at the Jim Bridger  
127 units when fueled by coal as compared to Naughton Unit 3.

128 Each of these drivers is also discussed in Mr. Link's testimony.

129 **Q. What significant developments have occurred regarding environmental**  
130 **regulations affecting Jim Bridger Units 3 and 4 since the Naughton Unit 3**  
131 **CPCN filings?**

132 A. The U.S. Environmental Protection Agency ("EPA") has proposed action on  
133 Wyoming's Regional Haze State Implementation Plan ("SIP") as it pertains to  
134 oxides of nitrogen ("NO<sub>x</sub>"). EPA recommends approval of the SCR and low NO<sub>x</sub>  
135 burner installations on Jim Bridger Units 3 and 4 as Best Available Retrofit  
136 Technology ("BART") within the deadlines prescribed in the state's SIP as

137 associated permits. EPA's proposed action on Wyoming's Regional Haze SIP as it  
138 pertains to sulfur dioxide ("SO<sub>2</sub>"), recommends approval of the state's SIP in this  
139 regard, which incorporates the established emissions limits assigned to the Jim  
140 Bridger Units 3 and 4 scrubbers as currently configured.

141 The final Mercury and Air Toxics Standards ("MATS") were published in  
142 the *Federal Register* on February 16, 2012, with an effective date of April 16, 2012,  
143 and require that new and existing coal-fueled facilities achieve emission standards  
144 for mercury ("Hg"), acid gases and other non-mercury hazardous air pollutants.  
145 Existing sources are required to comply with the new standards by April 16, 2015.  
146 Individual sources may be granted up to one additional year, at the discretion of the  
147 Title V permitting authority, to complete installation of controls or for transmission  
148 system reliability reasons.

149 The Company believes that its emissions reduction projects completed to  
150 date on Jim Bridger Units 3 and 4 are consistent with the EPA's MATS and will  
151 support the Company's ability to comply with the final rule's standards for acid  
152 gases and non-mercury metallic hazardous air pollutants. The Company will be  
153 required to take additional actions to reduce mercury emissions through the  
154 installation of controls and use of reagent injection at Units 3 and 4 to otherwise  
155 comply with the final rule's standards. Budgeted costs for these additional actions  
156 have been incorporated into the financial analyses supporting the Request.

157 In April 2012, the EPA proposed new source performance standards for new  
158 fossil-fueled generating facilities that would limit emissions of CO<sub>2</sub> to  
159 1,000 pounds per megawatt hour. The EPA indicated in its proposal that it does not

160 have sufficient information to establish greenhouse gas (“GHG”) new source  
161 performance standards for existing, modified or reconstructed units and has not  
162 established a schedule for when these units, or other existing sources, will be  
163 regulated. Until standards for existing, modified or reconstructed units are  
164 finalized, the impact on the Company’s existing facilities cannot be determined.

165 On July 24, 2012, the EPA provided notice that the final rule affecting  
166 power plant cooling water intake structures has been delayed. The EPA had been  
167 under court order to issue a final rule by July 27, 2012; however, a modified  
168 settlement agreement has delayed issuance of the final rule until June 27, 2013. The  
169 rulemaking pertains to the protection of aquatic wildlife affected by the operation  
170 of cooling water intake structures.

171 **Q. Do any of the environmental regulation developments described above alter**  
172 **the Company’s recommendation and request in the Request to invest in the**  
173 **emissions control retrofits described herein?**

174 A. No.

175 **Q. What is the status of the Company’s procurement effort underlying this**  
176 **request?**

177 A. In February 2012, the Company transmitted engineer, procure, construct (“EPC”)  
178 contract request for proposal (“RFP”) packages to approximately 26 potential  
179 technology providers, engineers and constructors that were prequalified by the  
180 Company as being capable of completing various components of the EPC contract  
181 scope. The RFP packages included a template contract and exhibits, RFP  
182 instructions, and a comprehensive technical specification. In order to execute the



183 full EPC contract scope, the invited entities generally formed teams to respond that  
184 include a technology provider, a “balance of project” engineer and a constructor. A  
185 copy of the template contract is attached as Confidential Exhibit RMP\_\_\_(CAT-9).

186 **Q. What is the Company’s anticipated schedule for completing this major**  
187 **procurement effort?**

188 A. The Company is currently evaluating the proposals received from the five EPC  
189 contract teams that responded to the Company’s RFP and expects that it will be  
190 able conclude the evaluation and subsequent negotiations with the least cost  
191 evaluated contractor by [REDACTED]. The contract will be negotiated such that  
192 notice to proceed to the selected contractor will be released by [REDACTED] upon  
193 receipt of internal Company approvals, necessary permits, and Commission orders  
194 from the states of Utah and Wyoming, including the order expected to result from  
195 this Request. The Company believes that Spring 2013 is the latest time in which it  
196 can begin work on the Project and effectively meet its deadlines.

197 **Q. How has the Company calculated the estimated project capital cost used to**  
198 **support this Request and its underlying analyses?**

199 A. The Company’s estimated project capital cost used to support this Request and its  
200 underlying analyses includes line item project execution costs based on engineer’s  
201 estimates and a “calibrated” cost for the EPC contract based on initial bids received  
202 from the competitive RFP process. The various estimate components were  
203 compiled line by line and are provided in Confidential Exhibit RMP\_\_\_(CAT-1.2)  
204 for reference and the cost analysis is discussed at Confidential Exhibit  
205 RMP\_\_\_(CAT-1). In addition to the EPC contract, a list of other major contracts

206 necessary to complete the Project is attached as Confidential Exhibit  
207 RMP\_\_\_(CAT-8).

208 [REDACTED]  
209 [REDACTED]  
210 [REDACTED]  
211 [REDACTED]  
212 [REDACTED]  
213 [REDACTED]

214 **Q. Will the Company confirm that the final negotiated contract cost remains**  
215 **aligned with the Company’s estimated project capital cost assumptions used**  
216 **to support this Request prior to completion of this Docket?**

217 A. Yes. Pursuant to the anticipated procurement schedule described above, the  
218 Company will confirm that the final negotiated contract cost remains aligned with  
219 the Company’s estimated project capital cost assumptions used to support this  
220 Request prior to completion of this Docket.

221 **Description of Jim Bridger Plant and Projects**

222 **Q. Describe the Jim Bridger plant and the operating features of Units 3 and 4.**

223 A. The Jim Bridger plant consists of four coal fueled units which are two-thirds co-  
224 owned by PacifiCorp and one-third co-owned by the Idaho Power Company. The  
225 plant is maintained and operated by PacifiCorp Energy. Water for operation is  
226 conveyed approximately 40 miles through a pipeline originating at a diversion from  
227 the Green River. Unit 3 began commercial operation in 1976 and Unit 4 followed  
228 in 1979. Unit 3 and Unit 4 have nominal net (or “net reliable”) generation capacities

229 of 523<sup>1</sup> and 530 megawatts (“MW”) respectively, of which the corresponding  
230 PacifiCorp two-thirds share 349 and 353 MW. Both units are configured with  
231 Alstom (formerly Combustion Engineering) controlled circulation, tangentially  
232 fired, pulverized coal boilers and General Electric steam turbine-generators.  
233 Nominal steam conditions are 2,400 pounds per square inch gauge pressure at 1,000  
234 degrees Fahrenheit (“F”) at the turbine-generator throttle valve. Both units are  
235 configured with closed loop circulating water cooling systems that include  
236 mechanical draft cooling towers and electrostatic precipitators. Unit 4 was  
237 originally equipped with a sodium-based wet flue gas desulfurization (“FGD”)  
238 system, and Unit 3 was retrofitted in 1985 with a sodium-based wet FGD system.

239 The Plant has been, and remains, integral to the Company’s charge of  
240 providing electrical service to its customers, not only in Wyoming, but also in Utah  
241 and the other states served by the Company. The Rocky Mountain Power Jim  
242 Bridger substation is contiguous to the plant and connects six transmission lines:  
243 Populus #1 at 345 kilovolts (“kV”), Populus #2 at 345 kV, Threemile Knoll at 345  
244 kV, Rock Springs at 230 kV, Point of Rocks at 230 kV and Mustang at 230 kV.  
245 The Plant is dispatched on a system wide basis to serve PacifiCorp customers,  
246 including Utah customers.

247 The plant is adjacent to PacifiCorp’s and Idaho Power’s co-owned Jim  
248 Bridger mine, which supplies approximately six million tons per year of sub-  
249 bituminous coal to the plant along a 2.4-mile long, 42-inch wide overland belt

---

<sup>1</sup> On February 22, 2012, a Unit 3 re-rating from 530 to 523 MW was executed. The economic evaluation represented herein was based on an assumed Unit 3 total net reliable capacity of 530 MW and accounting for the incremental increase in auxiliary power consumption by the addition of the SCR system on each unit.

250 conveyor at a rate of approximately 1,500 tons per hour. An additional  
251 approximately three million tons per year of sub-bituminous coal is delivered to the  
252 plant from other mines in southwestern Wyoming via rail or truck. Coal combustion  
253 residuals (“CCR”) are disposed of on plant property in a solid waste landfill and a  
254 FGD waste surface impoundment.

255 The Plant currently employs approximately 327 personnel, including  
256 approximately 262 union craft personnel represented by the Utility Workers Union  
257 of America Local 127.

258 **Q. Please provide a general description of the emissions control investments**  
259 **included in the Company’s long-term emissions control plan and the benefits**  
260 **gained from the investments.**

261 A. The emissions control equipment investments included in the Company’s long-  
262 term emissions control plan primarily result in the reduction of SO<sub>2</sub>, NO<sub>x</sub>, Hg, and  
263 particulate matter (“PM”) emissions from generation facilities subject to federal  
264 and state emissions requirements. The Company has developed and executed its  
265 emissions control plan with a focus on maintaining a reasonable balance between  
266 protecting the interests of customers, meeting the obligation to be in a position to  
267 serve the current and reasonably projected demands of our customers, and  
268 complying with environmental requirements, all in the face of an uncertain  
269 regulatory environment.

270 The Company’s environmental projects are required to comply with  
271 existing Regional Haze Rules, Regional SO<sub>2</sub> Milestone and Backstop Trading  
272 Programs, National Ambient Air Quality Standards, and New Source Review

273 requirements. The projects are also required to comply with stand-alone  
274 requirements in state SIPs, BART permits, construction permits, and approval  
275 orders enforceable by the laws of the respective states. The projects completed to  
276 date and/or currently permitted also position the Company well to comply with the  
277 EPA's recently finalized MATS standards.

278 **Q. Please describe the specific emissions control investments planned at Jim**  
279 **Bridger Units 3 and 4 for which the Company is seeking approval.**

280 A. The Jim Bridger Units 3 and 4 emissions control investments proposed in the  
281 Request are SCR systems and associated ancillary equipment for each unit. Each  
282 SCR system would be comprised of two separate universal reactors, with multiple  
283 catalyst levels; inlet and outlet ductwork; a shared ammonia reagent system; an  
284 economizer upgrade; structural reinforcement of the boiler and flue gas path  
285 ductwork and equipment; and extension of the existing plant distributed control  
286 system ("DCS"). An induced draft ("ID") fan upgrade and an associated auxiliary  
287 power system variable frequency drive ("VFD") insertion is required on Unit 4  
288 only. Details are further described in Confidential Exhibit RMP\_\_\_(CAT-1) to my  
289 testimony.

290 **Q. Please explain the decision on timing of the emissions control equipment**  
291 **investments at Jim Bridger Units 3 and 4.**

292 A. Pursuant to the Regional Haze Rules, Wyoming has imposed environmental  
293 standards under which the SCR systems are required to be installed at Bridger Units  
294 3 and 4 for those Units to be able to continue to operate beyond 2015 and 2016

295 respectively. The Company's "Best Available Retrofit Technology" permit for the  
296 Bridger facility issued by Wyoming's Department of Environmental Quality on  
297 December 31, 2009 (the "BART Permit") required the Company to submit permit  
298 applications for the installation of SCR on Jim Bridger Units 3 and 4 by 2015 and  
299 2016, respectively, under the state of Wyoming's Regional Haze Long-Term  
300 Strategy. The Company appealed these requirements; ultimately reaching a  
301 settlement agreement with the Wyoming Department of Environmental Quality,  
302 Air Quality Division in November 2010 (the "BART Settlement Agreement"). The  
303 BART Settlement Agreement requires the Company to install SCR or alternative  
304 add-on NOx control systems on Unit 3 by the end of 2015 and on Unit 4 by the end  
305 of 2016 to comply with required NOx emission limits. The Wyoming Regional  
306 Haze 309(g) State Implementation Plan (the "Wyoming SIP") issued on January 7,  
307 2011, also includes these requirements. Specifically, the BART Settlement  
308 Agreement and the Wyoming SIP require NOx emission limits of 0.07 pounds per  
309 million British thermal units ("lb/mmBtu) to be achieved on Unit 3 by the end of  
310 2015 and on Unit 4 by the end of 2016 via the installation of SCR or alternative  
311 add-on NOx control systems; with SCR being the emissions control technology  
312 solution identified during the state's BART-determination process as producing the  
313 required results. The Company has filed its construction permit applications with  
314 the WDEQ reflecting these requirements.

315 Moreover, the EPA proposed to approve these requirements in a notice  
316 published in the *Federal Register* on June 4, 2012. Final action by the EPA is  
317 expected by mid-October 2012; EPA's expected final approval would make these

318 emission reduction requirements at Jim Bridger Units 3 and 4 federally enforceable  
319 as well.

320 **Q. Has the Company provided analyses of the Jim Bridger Units 3 and 4**  
321 **emissions control investments versus other compliance alternatives to**  
322 **demonstrate that the projects are the least-cost, adjusted for risk, outcome for**  
323 **its customers?**

324 A. Yes. The analyses completed by the Company support retrofitting Jim Bridger  
325 Units 3 and 4 with emissions control equipment to allow ongoing coal fueled energy  
326 production from this facility through the depreciable life currently approved for  
327 ratemaking as the least-cost, adjusted for risk, outcome for customers. The  
328 testimony of Mr. Link provides additional detail in this regard.

### 329 **Jim Bridger Units 3 and 4 Alternatives and Regulations**

#### 330 **Compliance Alternatives**

331 **Q. Does the Company focus solely on investment in emissions control equipment**  
332 **as a means of environmental compliance?**

333 A. No. As part of the Company's compliance planning efforts, consideration is given  
334 to selection of appropriate emissions control technologies as well as alternate  
335 compliance options such as retirement of a unit and replacing it with market power  
336 purchases, procurement of replacement generation, and converting a unit to be  
337 fueled with natural gas. The results of these analyses are discussed further in the  
338 testimony of Mr. Link.

339 **Q. Does the Company believe that it has appropriately assessed the cost**  
340 **effectiveness of the emissions control technologies selected?**

341 A. Yes. Beyond the analyses described in Mr. Link's testimony and before  
342 determining to proceed with the proposed emissions control investments, the  
343 Company considered the cost effectiveness of alternate compliance technologies.  
344 Measures of capital cost on a dollars per ton of pollutant removed have been  
345 reviewed, which is applied specifically as part of Wyoming's BART determination  
346 process.

347 **Q. Has the Company applied least-cost, risk adjusted, principles to selection of its**  
348 **emissions control investments?**

349 A. Yes. The various analyses discussed in my testimony and in the testimony of Mr.  
350 Link all demonstrate application of least-cost, risk adjusted, principles by the  
351 Company in support of the Request.

352 **Q. Does the Company need to make the investments for Jim Bridger Units 3 and**  
353 **4 if it expects to continue operating these Units?**

354 A. Yes. In order to comply with the requirements that are set forth in the facility's air  
355 quality permit applications and the state of Wyoming's Regional Haze SIP, it is  
356 necessary to install and operate the controls in question. The Company has an  
357 obligation to operate its facilities in compliance with its permit requirements and  
358 the applicable laws and regulations, as well as satisfy the Company's other statutory  
359 and regulatory requirements. Installing and operating the proposed emissions  
360 control equipment that allows the units to continue operating is the least-cost,  
361 adjusted for risk, option to meet all the applicable requirements, as indicated by the  
362 Company's analyses.



363 **Q. What is the currently approved depreciable life for ratemaking purposes of**  
364 **Jim Bridger Units 3 and 4?**

365 A. Both Unit 3 and 4's currently approved depreciable life, for ratemaking purposes,  
366 is through 2037, except for in Oregon which utilizes 2025. The Company currently  
367 reviews the depreciable lives of its assets every five years.

368 **Q. What other factors does the Company consider?**

369 A. Factors such as ongoing compliance with existing operating requirements, fuel  
370 supply flexibility, equipment end of life considerations, and operational efficiencies  
371 are also factors typically included in the Company's investment decisions.

372 **Q. How has fuel supply flexibility factored into planning of emissions control**  
373 **investments?**

374 A. Since the Jim Bridger plant is primarily a mine-mouth facility, fuel supply design  
375 flexibility has been focused on establishing appropriate fuel quality design ranges  
376 representative of potential fuel quality to be received from the mine. It is expected  
377 that secondary coal reserves in the area of the Jim Bridger facility demonstrate  
378 similar fuel quality characteristics. In addition to primary and secondary coal  
379 sources, the Company is incorporating design parameters into the Jim Bridger SCR  
380 systems to accommodate Power River Basin ("PRB") coals to allow future PRB  
381 coal switching to remain a viable long-term planning alternative with limited  
382 modifications required to the SCR systems.

383 **Q. What other operational considerations have factored into planning of**  
384 **emissions control investments?**

385 A. The Company has considered several other operational factors in its project  
386 planning including the following: planned maintenance outage cycles, local  
387 weather conditions, urea costs, ammonia handling safety, ammonia injection grid  
388 tuning, ammonia slip effects, catalyst activity testing, catalyst lifecycle, catalyst  
389 cleaning, ash particle sizes, long-term operational and maintenance (“O&M”) costs,  
390 run-rate capital costs, and emerging CCR disposal requirements.

391 **Regional Haze Rules**

392 **Q. Please describe the primary environmental regulation requiring emission**  
393 **control investments at the Jim Bridger Units 3 and 4.**

394 A. Through the 1977 amendments to the Clean Air Act, Congress set a national goal  
395 for visibility to remedy impairment from man-made emissions in designated  
396 national parks and wilderness areas; this goal resulted in development of the  
397 Regional Haze Rules, adopted in 2005 by EPA. The first phase of these rules trigger  
398 BART reviews for all coal-fired generation facilities built between 1962 and 1977  
399 that emit at least 250 tons of visibility-impairing pollution per year. Visibility-  
400 impairing pollutants include SO<sub>2</sub>, NO<sub>x</sub> and PM. The Company owns and operates  
401 14 units that meet the construction and emissions threshold criteria and are,  
402 therefore, “BART-eligible units.” Pursuant to federal regulations at 40 *Code of*  
403 *Federal Regulations* (“CFR”) 51.308(e)(1)(ii), each state is required to determine  
404 which BART-eligible sources are also “subject to BART.” BART-eligible sources  
405 are subject to BART if they emit any air pollutant that may reasonably be  
406 anticipated to cause or contribute to impairment of visibility in any designated  
407 national park or wilderness area. The investments in emissions control equipment

408 at the Company's BART-eligible units, including Jim Bridger Units 3 and 4, have  
409 been determined by the state environmental regulators to be necessary after  
410 considering available technology; costs of compliance; energy and non-air quality  
411 environmental impacts; existing control equipment and the remaining useful life of  
412 the facility; and the degree of improvement in visibility reasonably anticipated to  
413 result from the use of such technology.

414 **Q. Has the Company undertaken reasonable efforts to ensure that environmental**  
415 **regulators consider the risks associated with requiring investments in certain**  
416 **emissions controls prior to knowing the nature and extent of control**  
417 **requirements for other emissions?**

418 A. Yes. The Company filed an appeal of certain BART permits in Wyoming for this  
419 exact reason, including those requiring SCR for NO<sub>x</sub> emissions control on Jim  
420 Bridger Units 3 and 4. Wyoming was the first state to make the determination that  
421 BART required the installation of SCR controls for NO<sub>x</sub> emissions, and also to  
422 impose long-term strategy requirements for SCR in a BART permit. The Company  
423 disagreed with the determination that SCR was BART and asserted that Appendix  
424 Y of 40 CFR Part 51 did not contemplate the installation of post-combustion  
425 controls. The Company further disagreed that a long-term strategy requirement  
426 could be included in a BART permit.

427 Additionally, the Company was concerned that other environmental laws  
428 and or regulations could impact the Company's facilities affected by Wyoming's  
429 BART determinations in a way that impacted the economic analysis associated with  
430 the installation of the contemplated controls. These requirements not only include

431 greenhouse gas reduction requirements, but also a host of regulatory initiatives  
432 underway by EPA, including the outcome of pending CCR regulation and MATS  
433 for mercury and non-mercury hazardous air pollutants (“HAPS”). Due to the  
434 uncertainty associated with the potential impact of these rules on the Company’s  
435 facilities, the Company appealed the BART permits to ensure that these and other  
436 issues were considered in the agency’s decision and, to the extent these issues had  
437 an impact on long-term viability of the facilities, the economic analysis of adding  
438 emission reduction equipment was properly reflected.

439 **Q. Has this appeal been resolved?**

440 A. Yes. In November 2010, PacifiCorp settled the Wyoming BART appeal to resolve  
441 the matter in a way that did not require more controls and impose additional costs  
442 earlier than originally proposed in the Wyoming Department of Environmental  
443 Quality’s (“Wyoming DEQ”) BART permits. To provide maximum flexibility in  
444 the event that other environmental requirements or uncertainties arose, PacifiCorp  
445 and the Wyoming DEQ included terms in the Bart Settlement Agreement to address  
446 a modification if future changes in either federal or state requirements or  
447 technology would materially alter the emissions controls and rates that would  
448 otherwise be required.

449 **Q. Please describe the efforts taken to evaluate available emissions control**  
450 **technologies.**

451 A. As part of the BART review of each facility, the Company evaluated several  
452 technologies on their ability to economically achieve compliance and support an

453 integrated approach to control criteria pollutants (*e.g.* SO<sub>2</sub>, NO<sub>x</sub>, and PM for the  
454 facility), if it were to continue to operate and to burn coal. The BART analyses  
455 reviewed available retrofit emission control technologies and their associated  
456 performance and cost metrics. Each of the technologies was reviewed against its  
457 ability to meet a presumptive BART emission limit based on technology and fuel  
458 characteristics. The BART analyses outlined the available emission control  
459 technologies, the cost for each and the projected improvement in visibility which  
460 can be expected by the installation of the respective technology. For each unit or  
461 source subject to BART, the state environmental regulatory agencies identify the  
462 appropriate control technology to achieve what the air quality regulators determine  
463 are cost-effective emission reductions. The state's BART determination for Jim  
464 Bridger Units 3 and 4, including the SCR projects as discussed herein, is discussed  
465 further in Confidential Exhibit RMP\_\_\_(CAT-4) and has been incorporated into  
466 the BART permits issued for the facility as well as the Wyoming Regional Haze  
467 SIP. Once the appropriate BART technology was identified, the Company moved  
468 forward with its permitting and competitive bidding processes to specify, evaluate  
469 and ultimately select the preferred provider for the projects. Evaluation and  
470 selection of the preferred provider for the projects has not yet been completed.

471 **Q. Have emerging environmental regulations been factored into the evaluation of**  
472 **Jim Bridger Units 3 and 4 emissions control investments?**

473 A. Yes. Emerging environmental regulations; specifically MATS regulations,  
474 proposed CCR regulations, proposed Clean Water Act 316(b) water intake  
475 rulemaking, and CO<sub>2</sub> emissions costs sensitivities have been considered in the Jim

476 Bridger Units 3 and 4 analyses. Proxy compliance costs associated with potential  
477 effluent guidelines have not been incorporated, as information that would offer  
478 insight into the reasonably anticipated requirements of that proposed rulemaking  
479 effort has not been made available.

480 **Mercury and Air Toxics Standards - MATS**

481 **Q. What is the Company's current assessment of potential impacts of MATS**  
482 **regulations on Jim Bridger Units 3 and 4?**

483 A. The Company believes that its emissions reduction projects completed to date on  
484 Jim Bridger Units 3 and 4 are consistent with the EPA's MATS and will support  
485 the Company's ability to comply with the final rule's standards for acid gases and  
486 non-mercury metallic HAPS. The MATS standards (in general terms):

- 487 • 1.2 pounds per trillion British thermal unit ("lb/TBtu") for mercury;
- 488 • 0.0020 pounds per million British thermal unit ("lb/mmBtu") (0.02  
489 pounds per megawatt-hour ("lb/MWh")) for acid gases or a surrogate  
490 0.20 lb/mmBtu SO<sub>2</sub> limit; and
- 491 • individually prescribed limits for non-mercury metals or a surrogate  
492 0.030 lb/mmBtu (0.3 lb/MWh) filterable particulate matter limit.

493 While the Jim Bridger Units 3 and 4 SCR projects required by the state of  
494 Wyoming's permits and Regional Haze SIP will not directly control emissions  
495 required to support MATS compliance, the units are otherwise positioned well to  
496 comply with the standards for acid gases and non-mercury metallic HAPS. As  
497 discussed previously, the Company will be required to take additional actions to  
498 reduce mercury emissions through the installation of controls and use of reagent

499 injection at Jim Bridger Units 3 and 4 to otherwise comply with the final rule's  
500 standards.

501 **Q. What is the Company's current assessment of additional actions the Company**  
502 **will need to take to comply with MATS mercury emissions regulations on Jim**  
503 **Bridger Units 3 and 4?**

504 A. The Company's current assessment of MATS mercury emissions regulations  
505 suggests that for Jim Bridger Units 3 and 4 it will be necessary to add a coal  
506 additive, namely calcium bromide ("CaBr<sub>2</sub>"), to oxidize mercury and then add a  
507 scrubber additive to prevent readmission of mercury in the scrubber system. The  
508 potential exists to reduce the coal additive requirements due to the SCR and the  
509 SCR catalyst oxidizing the vapor phase mercury, but that potential is not currently  
510 being counted on as a compliance mechanism. Current plans do not anticipate  
511 changing waste disposal practices after installation and use of the above additives.  
512 The SCR is not expected to affect the need for a scrubber additive. The costs of the  
513 mercury emissions control systems have been incorporated into the financial  
514 analyses completed in support of the Request.

515 **Proposed Coal Combustion Residuals Regulations - CCR**

516 **Q. What is the Company's current assessment of potential impacts of proposed**  
517 **EPA CCR regulations on Jim Bridger Units 3 and 4?**

518 A. As the Company assesses decisions to continue to invest in its coal fueled  
519 generation assets, it is important to note that the Company will be faced with certain  
520 CCR storage, handling, and long-term management costs at its existing facilities

521 whether the facilities continue to operate or not. Therefore, the Company  
522 continually updates its CCR-related costs and asset retirement obligations in its  
523 planning processes.

524 In response to the proposed EPA rulemaking regarding CCR, the Company  
525 has updated its CCR-related costs and asset retirement obligations on a preliminary  
526 basis to incorporate proposed Subtitle D or near-Subtitle D infrastructure  
527 requirements, which will serve as a planning proxy for the Company until such time  
528 as EPA responds to the completed public comment period for CCR regulations. It  
529 is currently anticipated that compliance with final CCR rules promulgated as a  
530 result of the ongoing EPA effort will be required five years after final rulemaking,  
531 or by late-2017 at the earliest, based on the EPA's current intent. Until a final rule  
532 is promulgated, the cost, timing, equipment, monitoring, and recordkeeping to  
533 comply with the rule cannot be fully ascertained. However, the costs of the  
534 Company's proxy CCR Subtitle D compliance projects have been incorporated into  
535 the analyses. The Company has also incorporated appropriate CCR design  
536 provisions and compliance planning into the technical specifications for the Jim  
537 Bridger Units 3 and 4 SCR systems.

538 **Q. Has the Company participated in the public comment period associated with**  
539 **the EPA's proposed CCR regulations?**

540 A. Yes. The Company has filed written comments in the EPA rulemaking on this  
541 matter, Docket ID No. EPA-HQ-RCRA-2009-0640, and also provided comments  
542 at one of the EPA's public hearings, held in Denver, Colorado. In general, the  
543 Company's perspective is that the Subtitle C hazardous waste regulatory approach



544 proposed by the EPA would lead to a myriad of draconian results for all utilities  
545 and the U.S. economy, as agricultural, transportation, infrastructure, and  
546 construction benefits of CCR use would be halted. PacifiCorp vigorously supports  
547 the development of CCR as a non-hazardous waste under the Resource  
548 Conservation and Recovery Act (“RCRA”) Subtitle D non-hazardous waste rule.  
549 The uncertainty surrounding the breadth of Subtitle C impacts on the industry and  
550 the economy makes attempting to analyze the associated economics unproductive.  
551 Therefore, PacifiCorp has not completed specific studies to fully ascertain the  
552 impacts of the proposed Subtitle C rulemaking outcome.

553 **Proposed Clean Water Act 316(b) Regulations**

554 **Q. What is the Company’s current assessment of potential impacts of proposed**  
555 **Clean Water Act 316(b) water intake regulations on Jim Bridger Units 3 and**  
556 **4?**

557 A. Due to the preliminary status of the 316(b) rulemaking process, the Company has  
558 not completed specific detailed studies to fully ascertain and verify that intake  
559 structure retrofits or new technologies are necessary to comply with the currently  
560 proposed 316(b) water intake regulations, particularly since a key element of the  
561 proposed rule is to conduct plant-specific studies and assessments. While the EPA  
562 was expected to issue a final rule by July 27, 2012, the issuance of the rule has now  
563 been deferred to June 2013. The Jim Bridger plant utilizes cooling towers and  
564 closed cycle cooling, significantly reducing potential 316(b) rulemaking exposure.  
565 Nonetheless, modifications may be needed at the Jim Bridger cooling water intake  
566 structure, located at the Green River diversion, to comply with the proposed

567 impingement mortality standards. As such, the Company has developed a  
568 preliminary estimate of the costs associated with potential studies and potential  
569 mitigation projects at Jim Bridger by extrapolating results of a 2007 study  
570 completed at the Company's Dave Johnston facility prior to the suspension of the  
571 Phase II Section 316(b) rule. The currently estimated costs for the Jim Bridger  
572 facility have been incorporated into the analyses completed and are described in  
573 Confidential Exhibit RMP\_\_\_(CAT-1) to my testimony.

574 **Q. Has the Company participated in the public comment period associated with**  
575 **the proposed Clean Water Act 316(b) water intake regulations?**

576 A. Yes. The Company has filed comments in the EPA rulemaking on this matter,  
577 Docket ID No. EPA-HQ-OW-2008-0667. In general, the Company's perspective is  
578 supportive of EPA's willingness to provide for case by case, site-specific flexibility  
579 for facilities related to the establishment of and compliance with entrainment  
580 standards. However, the Company does have concerns with:

- 581 1. the ability of regulated entities to achieve the proposed numeric limits  
582 for impingement;
- 583 2. the potentially subjective interpretation and implementation of  
584 entrainment standards by the delegated state permitting authorities;
- 585 3. the potential multiple definitions and redefinitions of Best Technology  
586 Available;
- 587 4. the proposed cost-benefit analysis process for species of concern;
- 588 5. the lack of a de minimis impact exemption;
- 589 6. the proposed monitoring and recordkeeping requirements; and

590 7. the proposed timing of compliance requirements. In addition, the  
591 Company asserted its position in the rulemaking docket that since closed  
592 cycle cooling already represents Best Technology Available, it should  
593 be deemed to meet compliance with the 316(b) requirements.

594 **Proposed Effluent Rulemaking**

595 **Q. What is the Company’s current assessment of potential impacts of proposed**  
596 **EPA effluent rulemaking on Jim Bridger Units 3 and 4?**

597 A. The EPA’s announced intention to undertake effluent rulemaking has not yet  
598 materialized into proposed guidelines to regulate effluent limits for wastewater  
599 discharges from steam electric plants. While the Company is aware that the effluent  
600 guidelines may be revised, how they may be revised is entirely speculative. While  
601 the Jim Bridger facility does have effluent outflows that may be impacted by the  
602 proposed rulemaking, attempting to analyze hypothetical scenarios with no basis  
603 for direction would not produce meaningful results. The EPA’s “Steam Electric  
604 Power Generating Point Source Category: Final Detailed Study Report” dated  
605 October 2009, largely reviewed plants in the Eastern U.S. and was not sufficient to  
606 provide the Company with information regarding what the revised guidelines  
607 would entail and or how the CCR rulemaking may impact those guidelines.

608 **CO<sub>2</sub> Cost Sensitivities**

609 **Q. Has the Company assessed the costs of continuing to invest in individual coal**  
610 **fuelled generation with consideration given to CO<sub>2</sub> cost sensitivities?**

611 A. Yes. As discussed further in the testimony and exhibits of Mr. Link, the Company  
612 has included various CO<sub>2</sub> cost sensitivities and resulting market pricing  
613 assumptions in its System Optimizer modeling efforts in support of the projects.

614 **Future Environmental Regulations**

615 **Q. Does the Company consider future environmental requirements when**  
616 **planning and undertaking emissions reduction projects?**

617 A. Yes. While the projects requested for approval in the Request are driven by current  
618 environmental requirements, the Company has also considered the need for the  
619 incremental emission reductions and the type of controls that could be required in  
620 the future when planning for these projects. There are a multitude of environmental  
621 requirements the electric industry faces over the next several years. An EPA  
622 environmental regulations development timeline provided in Confidential Exhibit  
623 RMP\_\_\_(CAT-4, Figure 4.1) identifies some of the environmental requirements  
624 that are currently underway or in development. There is a great deal of uncertainty  
625 associated with future environmental requirements; however, the Company must  
626 comply with the requirements that exist today and prepare for the regulations that  
627 will be adopted in the future.

628 **Q. Has the Company assessed the costs of continuing to invest in individual coal**  
629 **fueled generation assets with consideration given to increasingly more**  
630 **stringent National Ambient Air Quality Standards?**

631 A. Yes. Increasingly more stringent National Ambient Air Quality Standards have  
632 been and are being adopted for criteria pollutants, including SO<sub>2</sub>, nitrogen dioxide  
633 (“NO<sub>2</sub>”), ozone, and PM. However, Utah and Wyoming have not yet made any

634 determinations as to what, if any areas may be in nonattainment with respect to the  
635 new standards.<sup>2</sup> Implementation of the Jim Bridger Units 3 and 4 emissions control  
636 projects, as described in Confidential Exhibit RMP\_\_\_(CAT-1) to my testimony,  
637 is expected to assist in meeting these more stringent standards, avoiding the  
638 negative consequences of an area being declared to be in nonattainment.  
639 Recognizing that there is a great deal of uncertainty associated with these future  
640 requirements, attempting to analyze hypothetical compliance scenarios without  
641 information pertaining to potentially affected areas and or units would not produce  
642 meaningful results. This uncertainty is highlighted by President Obama's  
643 determination on September 2, 2011, that the EPA should withdraw its pending  
644 reconsideration of the ozone standard and, instead, reconsider the standard during  
645 the 2013 scheduled review.

646 **Greater Sage-grouse Considerations**

647 **Q. Has the Company provided specific information pertaining to potential**  
648 **impacts to plant and animal life in the areas surrounding the project?**

649 A. Yes. Exhibit RMP\_\_\_(CAT-2) to my testimony specifically discusses potential  
650 impacts to plant and animal life in the areas surrounding the project. In general,

---

<sup>2</sup> Portions of Lincoln, Sweetwater and Sublette Counties in Wyoming have been classified as being in marginal nonattainment areas of the 2008 ozone standard. However, the ozone nonattainment area does not currently extend to the area in which the Jim Bridger plant is located.

651 because the project will be executed entirely within the plant-proper boundaries of  
652 the existing Jim Bridger facility, no material impacts in this regard are expected.  
653 The Company remains aware of State of Wyoming Executive Order 2011-5  
654 regarding protection of the greater sage-grouse core area in the state. The Jim  
655 Bridger facility is not located within a state designated greater sage-grouse core  
656 area.

657 **Critical Nature of Request Approval**

658 **Q. Has the Company established its project development schedule to successfully**  
659 **complete the Jim Bridger Units 3 and 4 SCR projects in accordance with**  
660 **established compliance timelines and project budgets?**

661 A. Yes. The Company has developed its project development schedule with a  
662 sufficient period of time to allow the Commission to evaluate the Request pursuant  
663 to the requirements of Utah Code Ann. 54-17-402.

664 **Q. What construction related cost risks could result should the approval of the**  
665 **Request be delayed?**

666 A. To benefit from competitive market pricing and establish an accurate project critical  
667 path schedule aligned with the planned major maintenance outage schedule for Jim  
668 Bridger Unit 3, the Company initiated a competitive procurement process for the  
669 Jim Bridger Units 3 and 4 SCR project in January 2012. The Company will  
670 negotiate in good faith with requests for proposal respondents toward establishing  
671 an EPC contract for the project. Delayed receipt of approval could result in a request  
672 from the ultimately selected contractor for additional project costs due to expired  
673 bid validity periods for subcontractors, commodity cost increases, labor cost

674 increases, accelerated equipment deliveries, accelerated work schedules, and  
675 conditional cash flow adjustments by way of example.

676 **Q. What schedule risks could result if approval on the Request is delayed?**

677 A. The project critical path schedule has been established to align with the planned  
678 major maintenance outage schedule for Jim Bridger Unit 3 in the spring of 2015  
679 and subsequent performance testing thereafter to achieve emission compliance by  
680 the end of 2015. Delayed approval could result in the remaining schedule duration  
681 being unachievable, either resulting in a need to defer the planned major  
682 maintenance outage for Jim Bridger Unit 3 or potentially the inability of the  
683 contractor to meet a 2015 completion schedule. Significant risks associated with  
684 delayed approval on the Request include missing the compliance window, loss or  
685 deferral of manufacturing queue for key materials and or components, labor  
686 unavailability, inclement weather delays, costs associated with deferral of other  
687 planned major maintenance outage work, and potential seasonal replacement power  
688 cost impacts by way of example.

689 **Long-Term Emissions Plan Discussion**

690 **Q. Has the Company provided discussion of its long-term emissions control plan**  
691 **up to and including December 31, 2022?**

692 A. Yes. Confidential Exhibit RMP\_\_\_(CAT-4) to my testimony presents the  
693 Company's long-term emissions control plan up to and including December 31,  
694 2022.

695 **Q. Does this testimony discuss the complexity in balancing stakeholder interests**  
696 **that the Company faces in making prudent emissions control capital**  
697 **investment decisions?**

698 A. Yes. There are many different viewpoints regarding whether the Company should  
699 make investments in its coal fueled facilities. These viewpoints include:

700 (1) ardent opposition to continued investment in and operation of coal fueled  
701 generation,

702 (2) recommendations for deferred decision-making while awaiting regulatory  
703 certainty and final EPA action, and

704 (3) support of the Company's emissions control investments and continued  
705 utilization of coal for generation, with consideration given to regulation of  
706 its obligation to reliably and cost-effectively serve its customers, while  
707 balancing compliance with current and anticipated likely environmental  
708 requirements and regulations.

709 **Emissions Control Plan Overview**

710 **Q. Please provide an overview of the projects included in the Company's**  
711 **emissions control plan, along with their costs and key regulatory drivers.**

712 A. The Company wholly-owns or has partial ownership share in 26 coal fueled units  
713 within the states of Wyoming, Utah, Arizona, Colorado, and Montana. The  
714 Company maintains operational responsibility for 19 of those units. The



715 Company's emissions control plan has been developed and maintained to ensure  
716 compliance with environmental regulations governing the Company's operations.  
717 Exhibits RMP\_\_(CAT-4.1) through RMP\_\_(CAT-4.4) to my testimony have  
718 been prepared to provide a forward-looking overview of the projects currently  
719 included in the Company's emissions control plan and other environmental  
720 compliance plans, including current status and key regulatory drivers.

721 **Q. What priorities have been established as part of the Company's emissions**  
722 **control plan?**

723 A. The Company began implementing its emissions control plan in 2005. The initial  
724 focus of the plan has been on installing controls to reduce SO<sub>2</sub> emissions which are  
725 the most significant contributors to regional haze in the western United States. The  
726 Company's emissions control plan also includes the installation or retrofit of five  
727 baghouses to control particulate matter emissions. For units which utilize dry  
728 scrubbers, baghouses have the added benefit of improving SO<sub>2</sub> removal. Baghouses  
729 also significantly improve mercury emissions control capability. In addition to its  
730 SO<sub>2</sub> and PM emissions reductions, the Company continues to rely on installation  
731 of low NO<sub>x</sub> burners to significantly reduce NO<sub>x</sub> emissions. The Company's major  
732 environmental compliance projects going forward will primarily focus on the  
733 reduction of NO<sub>x</sub> emissions, also regulated under the Regional Haze Rule. The  
734 Company currently anticipates completing installation of four SCRs (or similar  
735 NO<sub>x</sub>-reducing technologies) by 2022, further reducing NO<sub>x</sub> emissions from its Jim  
736 Bridger units. The first two of those SCRs are the subject of the Request.

737 **Q. What level of emissions reductions are expected to occur at the Company's**  
738 **Wyoming, Utah, and Arizona facilities as a result of the Company's emissions**  
739 **control plan?**

740 **A.** The following figures represent the reductions in SO<sub>2</sub> and NO<sub>x</sub> emissions that are  
741 expected to occur at units owned by the Company in Wyoming, Utah, and Arizona  
742 as a result of the Company's emissions control plan including the Bridger SCR  
743 Projects.

Figure 1

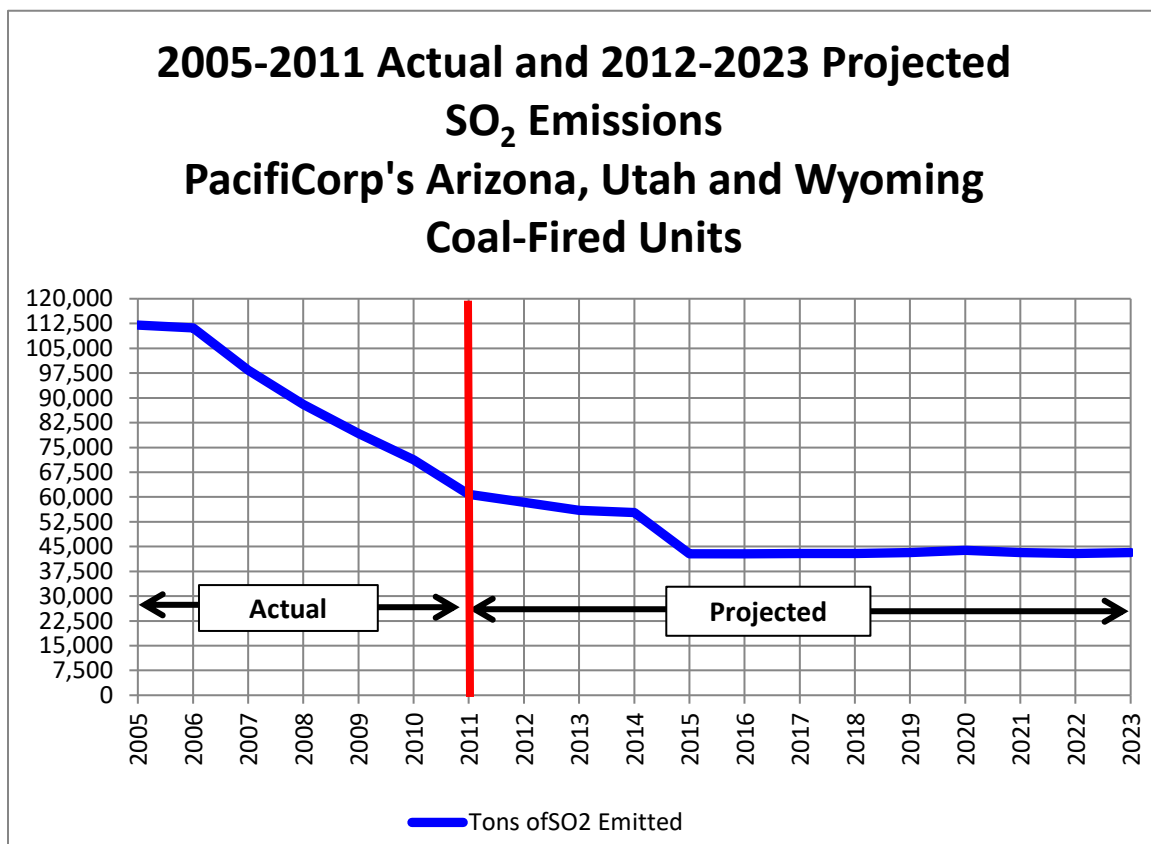
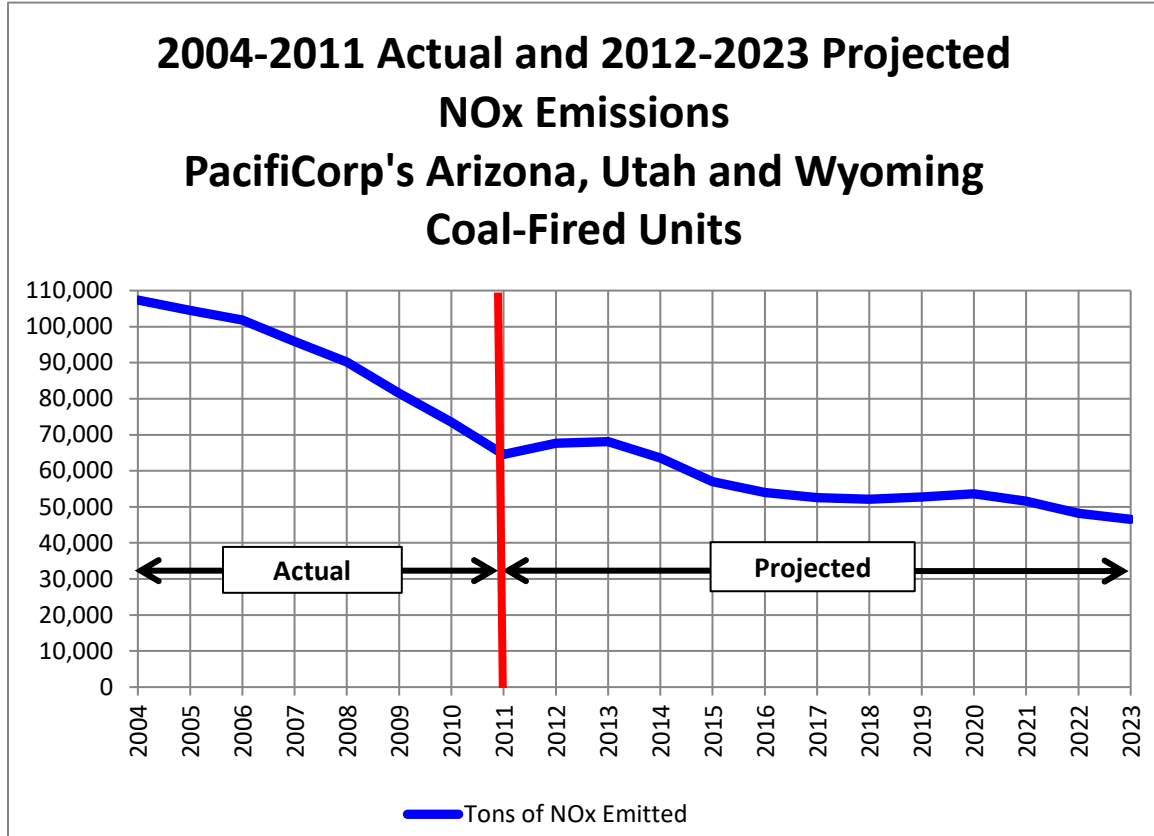


Figure 2



744 Q. What significant developments regarding environmental regulations have  
745 recently occurred that could impact the Company's long term emissions  
746 control plan?

747 A. The EPA has recently published its proposals to partially approve and partially  
748 disapprove Regional Haze SIPs in Utah, Wyoming, and Arizona; and has approved  
749 the Colorado Regional Haze SIP. The Company owns and operates, or has partial  
750 ownership share in, several units affected by these proposed actions.

751 The EPA's proposed action on Wyoming's Regional Haze SIP as it pertains  
752 to SO<sub>2</sub>, recommends approval of the state's SIP. The EPA proposed action on  
753 Wyoming's Regional Haze SIP as it pertains to NO<sub>x</sub> is to partially approve and  
754 partially disapprove the state's SIP and issue a Federal Implementation Plan ("FIP")

755 for those portions proposed to be disapproved. The EPA's action proposes to  
756 accelerate the installation of SCR currently required at the Company's Jim Bridger  
757 Units 1 and 2 from 2022 and 2021 to 2017, but agreed to accept comment on  
758 maintaining the schedule as the state determined in its SIP. In addition, the EPA  
759 proposes to reject the SIP for the Wyodak facility and Dave Johnston Unit 3 and  
760 require the installation of additional controls, namely a selective non-catalytic  
761 reduction system ("SNCR"), within five years, as well as requiring the installation  
762 of low-NOx burners and overfire air at Dave Johnston Units 1 and 2 by July 31,  
763 2018. The EPA held public hearings on its proposed disapproval on June 26 and  
764 28, 2012, and the written comment period closed August 3, 2012.

765 The EPA's proposed action on Utah's Regional Haze SIP as it pertains to  
766 SO<sub>2</sub>, recommends approval of the state's SIP. The EPA's proposed action on Utah's  
767 Regional Haze SIP as it pertains to NO<sub>x</sub> and PM is to partially approve and partially  
768 disapprove the state's SIP and request five factor analyses of NO<sub>x</sub> controls be  
769 completed by the state. The Company is assisting Utah in that regard. The EPA has  
770 indicated that their action on Utah's SIP may involve requirements for the  
771 installation of additional NO<sub>x</sub> controls, namely SCR, none of which are required  
772 by the state of Utah's SIP.

773 The EPA's proposed action on Arizona's Regional Haze SIP as it pertains  
774 to NO<sub>x</sub> is to partially approve and partially disapprove the state's SIP and issue a  
775 FIP for those portions proposed to be disapproved. The EPA's proposed action on  
776 Colorado's Regional Haze SIP as it pertains to NO<sub>x</sub> recommends approval of the  
777 state's SIP. The Colorado SIP requires SCR to be installed on Hayden Units 1 and

778 2 and Craig Unit 2, all by year-end 2016, each unit of which the Company has  
779 partial ownership share. In addition, the Colorado SIP requires installation of  
780 SNCR on Craig Unit 1, in which the Company also has partial ownership, by year-  
781 end 2017.

782 The Company cannot fully determine the impacts of EPA's proposals on the  
783 affected units listed above until final SIP and/or FIP actions are taken and the  
784 appropriate appeal periods pass.

785 **Q. Has the Company participated in the public comment period associated with**  
786 **the proposed EPA actions described above?**

787 A. Yes. The Company has filed comments in Docket ID No. EPA-R08-OAR-2012-  
788 0026, with respect to Wyoming's Regional Haze SIP as it pertains to NO<sub>x</sub>; Docket  
789 ID No. EPA-ROA-OAR-2011-0400, with respect to Wyoming's Regional Haze  
790 SIP as it pertains to SO<sub>2</sub>; and Docket ID No. EPA-R08-OAR-2011-0114, with  
791 respect to Utah's Regional Haze SIP. The Company will also participate in each of  
792 the dockets associated with the other proposed EPA actions described above. In  
793 general, the Company will communicate the following concerns with the EPA's  
794 proposed actions:

- 795 1. the EPA's proposals fail to give proper deference to the individual  
796 state's regional haze determinations as required by the Clean Air Act;
- 797 2. the Company is not opposed to implementing cost-effective emissions  
798 controls to meet existing requirements and achieve environmental  
799 benefits, including perceptible regional haze improvements. However,

800 this effort must be balanced with the Company's ability to meet its  
801 responsibility to supply reliable, affordable electricity; and  
802 3. the EPA's proposed actions impose costs and expenses prematurely  
803 with no perceptible benefit in visibility.

804 **Q. Does the Company believe that its emissions control plan properly balances**  
805 **stakeholder interests?**

806 A. Yes. Environmental benefits, including visibility improvements as calculated by  
807 EPA models, will flow from the projects installed under the Company's emissions  
808 control plan. The Company believes that the emission reduction projects and their  
809 timing appropriately balance the need for emission reductions over time with the  
810 cost and other concerns of our customers, our state utility regulatory commissions,  
811 and other stakeholders. PacifiCorp believes this plan is complementary to and  
812 consistent with BART and Regional Haze planning requirements of the states in  
813 which the Company operates, and that it is a reasonable approach to achieving  
814 required emission reductions in Wyoming, Utah and other states.

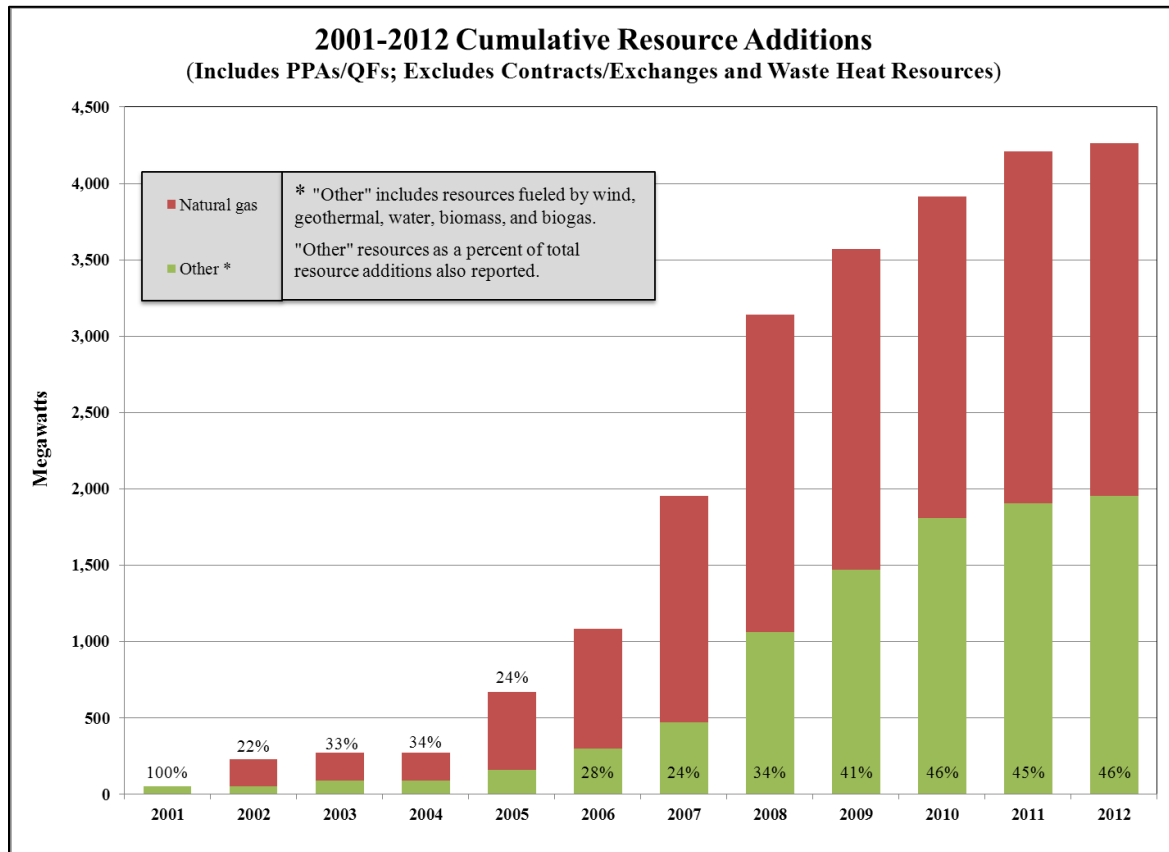
815 **Other Company Actions**

816 **Q. In addition to the Company's emissions control plan investments, what other**  
817 **actions has the Company taken to address environmental stakeholder**  
818 **interests?**

819 A. In addition to reducing emissions at existing facilities, the Company has also  
820 avoided increasing emissions by adding more than 1,400 megawatts of non-  
821 emitting wind generation between 2006 and 2010. Figure 3 below depicts the  
822 Company's cumulative resource additions from 2001 through 2012 along with the

823 percentage of the total that are from resources fueled by wind, geothermal, water,  
824 biomass, and biogas.

**Figure 3**



825 **Q. What types of generation comprise the non-renewable portion of the**  
826 **cumulative resource additions shown in Figure 3 above?**

827 **A.** The non-renewable generation resource additions depicted in Figure 3 above are  
828 primarily natural gas resources, the most significant of which are the Company's  
829 Currant Creek block 1 combined cycle combustion turbine facility that was placed  
830 in service in March 2006, the Company's Lake Side block 1 combined cycle  
831 combustion turbine facility that was placed in service in September 2007, and the  
832 Chehalis combined cycle combustion turbine facility that was acquired in

833 September 2008.

834 **Pending Regulations Considerations**

835 **Q. Does the Company's long-term emissions control plan support compliance**  
836 **with other environmental regulations beyond the Regional Haze Rules**  
837 **discussed in testimony above?**

838 A. Yes. In addition to the BART requirements under the Regional Haze Rules  
839 discussed in testimony above, the EPA has promulgated MATS, also discussed  
840 above, that requires coal fueled generating facilities to reduce mercury, and other  
841 emissions of HAPs. Facilities have three years to comply with the final MATS -  
842 until April 16, 2015 - with the possibility of up to a one-year incremental extension  
843 that may be granted by the appropriate agencies on a case by case basis. The  
844 projects included in the Company's emissions control plan have positioned the  
845 Company well to meet MATS requirements.

846 Further, increasingly more stringent National Ambient Air Quality  
847 Standards have been and are being adopted for criteria pollutants, including SO<sub>2</sub>,  
848 NO<sub>2</sub>, ozone, and PM<sub>2.5</sub>. Implementation of the emissions control projects in the  
849 Company's emissions control plan are expected to assist in meeting these more  
850 stringent standards, avoiding the negative consequences of an area being declared  
851 to be a nonattainment area.

852 **Q. How does the Company plan for existing and future environmental**  
853 **requirements?**

854 A. Existing environmental permit and regulatory requirements, such as operating  
855 within a permitted emission limit or complying with the regulatory requirements of



856 waste management activities, are implemented through operating practices,  
857 procedures, monitoring and plans on a daily basis within the Company's operating  
858 facilities. When regulatory requirements or operating conditions change, new  
859 compliance obligations may be imposed when operating permits are applied for or  
860 renewed.

861 To assess the potential impacts of new environmental regulatory initiatives,  
862 the Company employs environmental professionals in the business units who  
863 coordinate with dedicated staff in the MidAmerican Energy Holdings Company  
864 ("MEHC") environmental policy and strategy group. The MEHC environmental  
865 policy and strategy group reviews proposed and final regulatory requirements and  
866 is actively engaged in the regulatory processes at both the state and at the federal  
867 level. The group seeks feedback from environmental regulators to assess their  
868 concerns, reads and analyzes legislation and regulations proposed at the state and  
869 federal levels, provides feedback on legislation, and reviews and comments on  
870 proposed regulations. MEHC and or the Company submits written comments in  
871 regulatory proceedings and participates in public hearings on the proposals,  
872 ensuring that the Company's concerns or support, as appropriate, are considered in  
873 these public forums. The Company is both well informed and engaged on these  
874 issues.

875 In addition, when significant environmental rulemaking or legislative  
876 proposals are released, MEHC and Company staff assesses those proposals and  
877 advises Company management of the potential impacts of the proposals. If the  
878 preliminary or final form of a proposal would alter the Company's business plan,

879 those plans may be amended to reflect the likely impact on the Company to achieve  
880 compliance with the requirements within the relevant compliance period after  
881 considering our compliance options.

882 **Q. When you contemplate the Company's compliance options, what factors are**  
883 **considered?**

884 A. There are a multitude of factors, depending on the specific regulation. If a  
885 regulation prescribes a specific emissions limit, the Company reviews what types  
886 of controls may be available to achieve the requisite emissions limit, given the  
887 specific characteristics of each unit. As applicable, impacts on reliability, capital  
888 costs, operating and maintenance costs, the life of the controls, the life of the unit  
889 itself, cost of replacement generation, and other factors are considered. If an  
890 emissions trading mechanism is available to achieve compliance, the costs of  
891 obtaining the emissions allowances is compared to the costs to install and operate  
892 controls, considering the factors noted above.

893 **Q. How are future environmental requirements factored into the Company's**  
894 **analysis of its environmental compliance options?**

895 A. The Company updates its environmental compliance assumptions annually (or  
896 more frequently if significant regulatory changes occur) to reflect the most likely  
897 rulemaking outcome to comply with air, water and waste regulations. These  
898 environmental assumptions reflect both existing and expected requirements under  
899 the most likely scenario and are utilized as the basis for the Company's integrated  
900 resource planning ("IRP") input assumptions, as well as for the Company's 10-year  
901 business plan. We also examine the actual and potential compliance timeframes and

902 how those timeframes may be coordinated with planned plant outage schedules.  
903 Coordinating major environmental control projects with existing outage schedules  
904 allows the Company to avoid additional outage time and reduces the need for  
905 replacement power which minimizes costs and maintains system reliability.

906 **Q. What process is in place to explore ongoing investment in the Company's coal**  
907 **units?**

908 A. The existing IRP process conducted across the six states served by the Company  
909 provides the process to analyze and address ongoing investment in the Company's  
910 coal units versus alternatives including idling, replacement and natural gas  
911 conversion. Future IRPs will increasingly focus upon the complexity in balancing  
912 factors such as:

- 913 (1) pending environmental regulations and requirements to reduce emissions  
914 in addition to addressing waste disposal and water quality concerns;
- 915 (2) avoidance of excessive reliance on any one generation technology;
- 916 (3) costs and trade-offs of various resource options including energy  
917 efficiency, demand response programs, and renewable generation;
- 918 (4) state-specific energy policies, resource preferences, and economic  
919 development efforts;
- 920 (5) the need for additional transmission investment to reduce power costs and  
921 increase efficiency and reliability of the integrated transmission system;
- 922 and
- 923 (6) managing the impact on customer rates.

924 **Timing of Investments and Consideration of Alternatives**

925 **Q. Why is PacifiCorp installing emissions control equipment at this time?**

926 A. The Company is installing emissions control equipment at this time to comply with  
927 the Regional Haze Rules, as well as in response to more stringent National Ambient  
928 Air Quality Standards, MATS, and a number of other existing and emerging  
929 emission reduction requirements. Final installation activities and tie-in of the  
930 Company's emissions control projects are typically accomplished when the units  
931 are off-line. Meeting the timing requirements of construction permits and Approval  
932 Orders and reducing plant outage time typically necessitates completion of final  
933 installation activities and tie-in of the emissions control equipment during  
934 scheduled overhauls. Installation of the emissions control equipment and associated  
935 systems included in the Request represent a significant step for the Company's coal  
936 fueled power plant fleet toward meeting the NO<sub>x</sub> reductions required by the  
937 Regional Haze Rules.

938 **Q. Can installation of emissions control equipment be prudently deferred?**

939 A. No. The Company has been engaged in Regional Haze Rule compliance planning  
940 with the respective state departments of environmental control since the initial  
941 development of the western states' regional program. During the initial 2003 to  
942 2008 planning period, the Company was required by the Wyoming Department of  
943 Environmental Quality Air Quality Division ("WDAQ") to conduct detailed BART  
944 reviews. It was the initial expectation of the western states' Regional Haze program  
945 that individual states would establish BART emission limits for BART eligible  
946 units and would require installation of appropriate controls by 2013.

947 PacifiCorp originally submitted these evaluations of its BART eligible  
948 facilities in Wyoming in January 2007, with revisions submitted in October 2007.  
949 Addendums to individual facility BART reviews were developed in March 2008.  
950 WDAQ completed its final reviews of the BART evaluations and the Company's  
951 associated permit applications and issued Air Quality Permits (construction  
952 permits) for individual emissions control projects. WDAQ followed up by issuing  
953 BART permits for individual emissions control projects; the BART Appeal  
954 Settlement Agreement was executed in November 2010; followed by issuance of  
955 amendments to certain BART permits in December 2010. The emissions control  
956 projects presented in the Request support the Company's obligations in this regard.

957 **Q. Did the Company follow a similar process for its Utah coal fueled plants?**

958 A. Yes. As an example, the Company completed detailed scrubber technology  
959 screening studies in 2007 for the Hunter and Huntington scrubber projects and  
960 submitted its Notice of Intent (construction permit) applications to the Utah  
961 Division of Air Quality ("UDAQ") for the Hunter project in August 2006, with a  
962 final revision submitted in November 2007, and its Notice of Intent application for  
963 the Huntington project in April 2008, with a final revision submitted in January  
964 2009. UDAQ included these projects in its Regional Haze SIP in 2008 and  
965 subsequent revisions. UDAQ completed its final reviews of the Company's permit  
966 applications for the emissions control projects and issued Approval Orders  
967 (construction permits) in March 2008 for the Hunter projects and January 2010 for  
968 the Huntington projects.

969 **Q. Do the timelines discussed above provide a reasonable progression of**

970 **evaluation, agency coordination, and decision-making for the respective**  
971 **emissions control projects?**

972 A. Yes. Emissions control projects of the types discussed above and included in the  
973 Request are extremely complex and require a significant amount of evaluation and  
974 planning to bring to fruition. The permitting processes described above are required  
975 to define the technical requirements the Company needs to move forward with  
976 establishing competitive pricing for the work and ultimately executing the projects.  
977 The timeline for securing contracts for this type of work through project completion  
978 often has a multi-year duration.

979 **Q. What other factors impact the planning and execution timelines for the**  
980 **projects included in the Company's emissions control plan?**

981 A. Emission reduction projects of the number and size included in the Company's  
982 emissions control plan take many years to plan, permit, engineer, procure, construct  
983 and commission. When considering a fleet the size of the Company's, there is a  
984 practical limitation on available construction resources and labor. There is also a  
985 limit on the number of units that may be taken out of service at any given time, as  
986 well as the level of construction activities that can be supported by the local  
987 infrastructures at and around these facilities. Additional cost and construction  
988 timing limitations include the loss of large generating resources during some parts  
989 of construction and the associated impact on the reliability of the Company's  
990 electrical system during these extended outages. In other words, it is not practical,  
991 and it is unduly expensive, to expect to build these emission reduction projects all  
992 at once or even in a compressed time period.

993 **Q. Should the uncertainty associated with future environmental regulations**  
994 **weigh in favor of waiting until the regulations are final to install any controls?**

995 A. No. The full and final scope of environmental regulations is not easily determined,  
996 particularly when rulemakings are often lengthy in their own right and just as often  
997 followed by extensive and lengthy litigation before the rule is finalized. Perfect  
998 foresight is not possible; the EPA has recently begun to acknowledge that its  
999 approach to regulation makes it difficult for companies with compliance obligations  
1000 to make long-term decisions on compliance. In EPA Administrator Lisa Jackson's  
1001 remarks presented on the release of the proposed Utility HAPS maximum  
1002 achievable control technology ("MACT") rules (now known as MATS) on March  
1003 16, 2011, she stated:

1004 "The proposal and implementation of these standards will also have  
1005 benefits for American utilities. For the first time in twenty years,  
1006 they will have certainty about the standards they must meet. And  
1007 setting national standards for mercury and air toxics will level the  
1008 competitive playing field and close loopholes for big polluters.  
1009 Utilities that have already put pollution control technology in place  
1010 will no longer have to compete with those who have delayed those  
1011 investments – a group that includes almost half of the nation's coal-  
1012 fired plants, which lack advanced pollution control equipment. In  
1013 fact, facilities that have already taken responsible steps to reduce the  
1014 release of toxins into our air will be at a competitive advantage over  
1015 their heavy-polluting counterparts. And to ensure cost-  
1016 effectiveness, we have proposed flexibility in meeting the standards.  
1017 The technologies being required already exist in abundance, and  
1018 under the proposal, power providers have four years to comply."<sup>3</sup>

1019 The lack of certainty in environmental regulation is well recognized, but  
1020 does not obviate existing compliance obligations. The uncertainty of future

---

<sup>3</sup> Remarks available at:  
<http://yosemite.epa.gov/opa/admpress.nsf/12a744ff56dbff8585257590004750b6/b7e570d651cadc03852578550057011c!OpenDocument>.

1021 environmental regulations is also acknowledged by state utility regulators. On  
1022 February 16, 2011, the National Association of Regulatory Utility Commissioners  
1023 Board of Directors adopted a resolution, included as Exhibit RMP\_\_\_(CAT-5) to  
1024 my testimony, urging the EPA to ensure that reliability, cost, compounded  
1025 economic impacts of multiple environmental rulemakings, and flexibility of  
1026 timeframes for compliance be considered as the agency develops public health and  
1027 environmental programs.

1028 **Q. Is waiting until all the regulations are considered, finalized, and quantified to**  
1029 **install controls a feasible approach for the Company?**

1030 A. No. Doing so would put the facilities at substantial risk of noncompliance and does  
1031 not reflect the reality of the multistate operations and planning process for a utility  
1032 the size of PacifiCorp. Moreover, it would be imprudent for a utility the size of  
1033 PacifiCorp to assume it can install all required controls under a “just-in-time” plan.  
1034 This approach to compliance poses a significant risk to the Company and its  
1035 stakeholders; as a practical matter, it cannot be economically achieved on a system  
1036 the size of the Company’s. Emission reduction projects are complex, multi-year  
1037 projects. Trying to install multiple controls within the same short time frames poses  
1038 a significant risk of noncompliance with penalties that can be substantial. Even if a  
1039 regulatory agency did not impose penalties for failing to achieve emission reduction  
1040 deadlines, third parties have not hesitated to bring lawsuits against the operators of  
1041 those facilities that miss deadlines or are otherwise not in compliance with permit  
1042 and emission limits. Indeed, the federal Clean Air Act specifically allows for  
1043 private citizen enforcement of air quality requirements.



1044                    Considering future environmental regulatory requirements when planning  
1045 compliance projects for existing regulations avoids the concern many companies  
1046 are expressing about the short three-year compliance period. Because MATS had  
1047 its genesis in the Clean Air Mercury Rule, which was issued by the EPA in 2005  
1048 but vacated by the court in 2008, the Company was able to, and did, consider the  
1049 potential impacts of a mercury rule on its equipment decisions.

1050 **Q.    Why doesn't the Company wait until it knows the outcome of all air quality,**  
1051 **waste and water rules to implement its environmental projects?**

1052 A.    The structure of the EPA and the nature of its rulemaking process are not conducive  
1053 to the agency producing coordinated air quality, waste and water rules for the  
1054 electricity sector; these media-based rules address different issues through varying  
1055 methods with different compliance timeframes. Nonetheless, the Company  
1056 undertakes efforts to ensure that the potential compliance requirements for all these  
1057 rulemaking activities are understood and reflected in its plans, making decisions  
1058 based on the best available information at the time the decisions are made and  
1059 updating that information as additional details on requirements become available.

1060                    Environmental regulations and the cost of implementation are only one  
1061 factor that influences whether or not to make investments in environmental  
1062 projects; the Company also must consider the cost of alternative generation. Future  
1063 natural gas prices, construction costs for renewable generation, existing coal  
1064 contracts, and associated transmission availability and costs are also among the  
1065 factors that are contemplated in a determination of whether it is economic to install  
1066 emissions control equipment at coal fueled plants.

1067 **Q. Does the Company believe that any of the emissions control equipment**  
1068 **included in its emissions control plan will not be necessary as a result of future**  
1069 **environmental requirements?**

1070 A. No. The Company does not anticipate that environmental regulations will become  
1071 less stringent and history demonstrates that regulations become more stringent over  
1072 time. The controls included in the Company's emissions control plan are necessary  
1073 to allow the Company to continue operating these facilities given that increasing  
1074 stringency. Further, the Company's analysis suggests that these controls place the  
1075 facilities in a position to continue to generate reasonably priced electricity under  
1076 contemplated environmental regulations, even if greenhouse gas legislation is  
1077 adopted. The Company's analysis suggests that the cost of carbon under a  
1078 regulatory regime for greenhouse gas emissions would have to approach \$40 per  
1079 ton on a levelized basis with gas prices sustained below the \$7 to \$9 per mmBtu  
1080 range to begin to make replacement of coal fueled resources cost effective prior to  
1081 2030. Utilizing greenhouse gas reduction requirements as a basis for current  
1082 investment decisions is highly speculative given that the current Congressional  
1083 activity is focused on delay or repeal of the EPA's authority to regulate greenhouse  
1084 gases, and not on a comprehensive legislative effort to reduce greenhouse gas  
1085 emissions.

1086 Additionally, in the course of applying environmental requirements to the  
1087 Company's facilities, the respective state Department of Environmental Quality or  
1088 the EPA consider what constitutes cost-effective emission reductions, taking the  
1089 position that all cost-effective reductions are required. As discussed earlier in my

1090 testimony, in the context of the Regional Haze program's BART determinations,  
1091 the reviewing environmental agency must consider:

1092 (a) the costs of compliance;

1093 (b) the energy and non-air quality environmental impacts of compliance;

1094 (c) any existing emissions control technology in use at the source;

1095 (d) the remaining useful life of the source; and

1096 (e) the degree of visibility improvement which may reasonably be anticipated  
1097 from the use of BART.

1098 Within the foregoing mandatory BART factors are considerations such as  
1099 greenhouse gas regulation and other environmental regulatory drivers that may  
1100 have an impact on the remaining useful life of the source are considered.

1101 **Q. What efforts are being taken by the Company to understand and evaluate**  
1102 **impacts of potential future environmental regulations on the Company's**  
1103 **business?**

1104 A. PacifiCorp and its parent, MEHC, are active in the current state and federal  
1105 legislative and agency activities regarding environmental rulemaking affecting  
1106 virtually all coal fueled and natural gas fueled generating units. With respect to  
1107 potential restrictions on greenhouse gas emissions in particular, the Company's IRP  
1108 process is utilized to incorporate the impacts of CO<sub>2</sub> cost into its preferred portfolio  
1109 results.

1110 **Q. Is the Company obligated to install emissions controls required by state**  
1111 **permits, regardless of whether final EPA review and approval of the respective**  
1112 **Regional Haze state implementation plans remains pending?**

1113 A. Yes. The Wyoming SIP and BART Settlement Agreement (and permits issued  
1114 reflecting their requirements) constitute stand-alone requirements that are  
1115 enforceable independent of whether EPA has approved the respective state  
1116 implementation plans. Notwithstanding the underlying state requirements, the EPA  
1117 has proposed to approve the installation of the SCR controls, which would also  
1118 make the obligation federally enforceable upon final approval.

1119 **Q. Does the Company anticipate that final EPA approval of the respective state**  
1120 **implementation plans will require alternate emissions control equipment to be**  
1121 **installed, making the equipment included in the Company's emissions control**  
1122 **plan obsolete?**

1123 A. No. While it is possible that the EPA will require additional emission reductions,  
1124 any such requirements will be in addition to – not in place of – the emissions control  
1125 technology selections completed to date, which apply best available retrofit  
1126 technology, comply with existing state and federal regulations, and support  
1127 Regional Haze Rule objectives. The Company also incorporates into its emissions  
1128 control equipment contract specifications design considerations intended to provide  
1129 appropriate levels of operating margin, equipment redundancy, and system  
1130 maintainability and reliability provisions to support an expected range of process  
1131 inputs, operating conditions, and system performance. Although the Company  
1132 cannot predict future emissions control regulations and associated emissions limits,  
1133 the Company does take steps to procure a prudent level of design flexibility to  
1134 accommodate potential changes in system performance requirements, where  
1135 practical.

1136 **Planning Environment**

1137 **Q. Does the Company evaluate market risk associated with emerging**  
1138 **environmental regulations, particularly risks associated with greenhouse**  
1139 **gases?**

1140 A. Yes. The Company evaluates greenhouse gas risks in its IRP process by considering  
1141 a range of CO<sub>2</sub> price scenarios that inform selection of a preferred resource  
1142 portfolio. Through the 2011 IRP process, the Company made advancements in its  
1143 modeling of incremental investments that could be required to achieve compliance  
1144 with emerging environmental regulations. The modeling improvements were  
1145 documented in an IRP Supplemental Coal Replacement Study filed in September  
1146 2011 and in an updated coal study analysis that was filed with the Company's 2011  
1147 IRP Update in March 2012. Moreover, the Company will continue to evaluate  
1148 environmental investment costs in its 2013 IRP process.

1149 **Q. What modeling improvements were made in the System Optimizer Model**  
1150 **("SO Model") to support the Company's IRP Supplemental Coal Replacement**  
1151 **Study filed in September 2011?**

1152 A. Improvements were made in three areas. First, the Company made improvements  
1153 to the configuration of model inputs that more accurately capture the tradeoff in  
1154 cost between existing coal resources requiring incremental environmental  
1155 investments and costs for replacement resource options. Second, the Company  
1156 updated environmental compliance cost assumptions for all coal resources to reflect  
1157 updated information regarding environmental regulations. Third, the Company  
1158 updated market price and CO<sub>2</sub> cost scenarios to update alignment with then current

1159 economic conditions and policy developments.

1160 **Q. Please describe the incremental environmental investment cost assumptions**  
1161 **used in the Company's IRP Supplemental Coal Replacement Study.**

1162 A. Incremental environmental investment costs assumptions were expanded to include  
1163 proxy compliance costs required for CCR and Clean Water Act Section 316(b)  
1164 regulations, as well as costs for out-year SCR installations with proxy in-service  
1165 dates beyond 2022 at the Company's Hunter, Huntington, and Wyodak facilities.  
1166 The proxy SCR costs at these facilities were included in the model to add  
1167 conservatism to results by reflecting potential future environmental project  
1168 requirements, although no such requirements or obligations currently exist. With  
1169 those costs included, total environmental compliance costs, inclusive of AFUDC,  
1170 in the IRP Supplemental Coal Replacement Study total just over [REDACTED] for  
1171 the period 2011 through 2030.

1172 **Q. Did the results of the IRP Supplement identify coal fueled generation assets**  
1173 **operated by the Company as candidates for accelerated idling?**

1174 A. No. Please refer to the IRP Supplemental Coal Replacement Study attached as  
1175 Confidential Exhibit RMP\_\_\_\_(CAT-6).

1176 **Q. Did the Company further update the IRP Supplemental Coal Replacement**  
1177 **Study as part of its 2011 IRP Update?**

1178 A. Yes. The Company included an updated coal replacement study as part of its 2011  
1179 IRP Update filed in March 2012. Please refer to Exhibit A of the 2011 IRP Update  
1180 attached as Confidential Exhibit RMP\_\_\_\_(CAT-7). The updated coal replacement  
1181 study was performed using the SO Model and analyzed near term investments

1182 needed to meet compliance obligations with emerging environmental regulations  
1183 for eight specific generating units under a range of natural gas prices and CO<sub>2</sub> costs  
1184 in varying combinations.

1185 **Q. Were Jim Bridger Units 3 and 4 included on the list of eight specific generating**  
1186 **units analyzed in the updated coal replacement study?**

1187 A. Yes.

1188 **Q. Are the SO Model input assumptions and results supporting investment in the**  
1189 **Jim Bridger Units 3 and 4 SCRs as discussed in the accompanying testimony**  
1190 **and exhibits of Mr. Link consistent with the information presented in the**  
1191 **Company's 2011 IRP Update?**

1192 A. Yes.

#### 1193 **Customer Considerations**

1194 **Q. What are the benefits to customers of installing the projects included in the**  
1195 **Company's emissions control plan?**

1196 A. Customers directly benefit from the continued availability of low-cost generation  
1197 produced at the facilities while also achieving environmental improvements from  
1198 these resources. In addition, the tie-in of these controls is being accomplished  
1199 during planned maintenance outages, as opposed to scheduling separate outages for  
1200 this work, which reduces replacement power costs. The Company has 10 BART-  
1201 eligible units in Wyoming and four in Utah. The BART controls for each of these  
1202 units must be installed as expeditiously as possible, but no later than five years from  
1203 the date the respective SIPs are approved and prior to the compliance dates  
1204 specified in the respective permits.

1205 Postponing installation of emissions control equipment to later planned  
1206 maintenance outages would make it virtually impossible for the Company to  
1207 effectively ensure that all of its affected units meet compliance deadlines and would  
1208 place the Company at risk of not having access to necessary capital, materials, and  
1209 labor while attempting to perform these major equipment installations in a  
1210 compressed timeframe. As the deadlines for environmental requirements across the  
1211 country draw closer, the demand for equipment and skilled labor is likely to  
1212 increase, making timely compliance more difficult without incurring significant  
1213 additional cost.

1214 Finally, maintaining the ability to operate the existing coal fueled units that  
1215 have been or are planned to be retrofitted with economic emissions control  
1216 equipment represents the least-cost option for customers, especially when  
1217 considered in conjunction with the other generation resource addition projects that  
1218 the Company has completed and intends to complete as part of its regularly updated  
1219 IRP preferred portfolio implementation effort. This is even before considering  
1220 factors associated with retirement of the coal units prior to their ratemaking  
1221 depreciation lives, such as stranded depreciation expense, the economic impact on  
1222 the respective states in which the assets reside, and the potential impact on system  
1223 reliability.

1224 **Conclusion**

1225 **Q. Please summarize your testimony.**

1226 A. The base case results of the Company's economic analyses show a [REDACTED]  
1227 PVRR(d) favorable to investment in the emissions control investments that are the



1228 subject of the Request, namely SCR systems, and other incremental environmental  
1229 compliance projects required to continue operating Jim Bridger Units 3 and 4 in  
1230 compliance as coal fueled assets. The Company respectfully requests an Order  
1231 granting the Request to construct the two SCR systems at its Jim Bridger Units 3  
1232 and 4 facilities.

1233 **Q. Does this conclude your direct testimony?**

1234 A. Yes.